

**EVALUATION BRIEF | FEBRUARY 2012** 

## INVESTING IN SMALL-SCALE FARMER PRODUCTIVITY IN GHANA

**Expected improvements in agricultural productivity did not materialize** 

### **Program Overview**

MCC's \$547 million Ghana Compact (2007–2012) funded the \$62.5 million Commercial Training Activity to improve commercial farming skills. The activity was based on the theory that improving farming skills would lead to higher crop yields and subsequently increase farmers' household income. Projects were implemented in three areas that were selected based on high poverty rates and agricultural potential: the northern zone, the Afram zone and the southern zone.

MCC commissioned the Institute of Statistical, Social and Economic Research, University of Ghana to conduct an independent final impact evaluation of the Commercial Training Activity. Full report results and learning: <a href="https://data.mcc.gov/evaluations/index.php/catalog/77">https://data.mcc.gov/evaluations/index.php/catalog/77</a>.

## **Key Findings**

- Crop Yields and Farmer Income
  - Trainings and starter kits did not improve crop yields in any zone. However, farmer income in the northern zone increased relative to the control group, due to expansion in cultivated land.
- Access to Credit
  - > Farmers targeted by the program were more likely to receive a formal loan than farmers in the control group. This included both loans from project funding and loans obtained in the open market.
  - > However, loan amounts were equivalent between farmers targeted by the program and farmers in the control group.
- Farming Practices
  - > While the program provided starter kits with improved quality seeds to targeted farmers, these farmers were just as likely to use improved seeds as farmers in the control group.
  - However, targeted farmers used more fertilizers and herbicides than farmers in the control group, indicating uptake of these inputs from the program starter kit.
  - > Overall, cultivated land and labor hours were equivalent between targeted farmers and farmers in the control group.

### **Evaluation Questions**

This final impact evaluation was designed to answer the following questions. Did the training and starter kits...:

- 1. ...increase crop income and yields?
- **2.** ...change the value or source of loans that farmers obtained?
- **3.** ...increase the use of higher-quality inputs, such as seeds and agrochemicals?
- **4.** ...increase total land cultivated and labor hours for farm activities?

## **Detailed Findings**

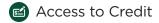
Crop Yields and Farmer Income

Farmer-based organizations (FBOs) were invited to attend 27 contact days of training, covering the following aspects: 1) business capacity building, 2) technical training and 3) sales maximization. Each trained farmer also received a starter kit valued at \$230, which consisted of fertilizer, improved seeds, protective clothing and cash for land preparation.

MCC hypothesized that providing farmers with the commercial training and starter kits would result in higher crop yields and thus higher farmer income. The impact evaluation found no



improvements in crop yields in any zone relative to the control group. Despite no improvements in crop yields, farmer income increased 78 percent relative to the control group in the northern zone, possibly due to an expansion in cultivated land (32 percent). Farmer income in the treatment group was statistically equivalent to the control group in the Afram zone and 76 percent lower than the control group in the southern zone.



The training's commercial component prepared farmers to apply for loans for productive investment. Farmers in the treatment group were eligible to apply for a loan financed through the MCC project. The training was also supposed to build farmers' capacity to acquire loans on their own merit from institutions, such as state, private and rural banks. Therefore, the impact evaluation tested farmers' ability to acquire both project-funded and open market loans. Treatment farmers were more likely to receive a formal loan—both project-funded and open market loans—than farmers in the control group. However, while farmers in the treatment group were more likely to receive an open market loan than farmers in the control group, the sizes of open market loan amounts were statistically equivalent between the two groups.

# Farming Practices

The activity was expected to impact farming practices, including the use of improved seeds, fertilizers and chemicals; land cultivation; and labor hours. While the program provided started kits with improved quality seeds to targeted farmers, these farmers were just as likely to use improved seeds as farmers in the control group, indicating that farmers who received the starter kit did not use all the seeds provided. However, farmers in the treatment group used more fertilizers and chemicals than farmers in the control group, indicating higher uptake of these inputs. Still, the magnitude of the difference is



fully explained by the starter kit and similarly indicates that farmers who received chemicals in the starter kit did not use all of them.

MCC expected that the activity would increase land under cultivation, particularly in the Afram Basin. Overall, the activity neither led to increases in cultivated land nor to changes in labor hours for farm activities among targeted farmers relative to the control group. However, the impact evaluation found differential trends on cultivated land for each of the three zones. In the northern zone, farmers in the treatment group increased their cultivated land by 32 percent, whereas in the southern zone, farmers in the treatment group decreased their cultivated land by 54 percent. In the Afram zone, farmers in the treatment group had no change in their cultivated land.

# **MCC Learning**

- Assumptions in the project logic did not question the training content or intensity, which appears to have been misaligned with farmer needs.
- While the starter kits were meant to incentivize training participation, their limited use among treatment farmers points to misunderstandings of farmer preferences.
- Program teams should maintain focus on local needs and causal pathways of change.
- Evaluators must be ready to adapt to implementation changes and delays so the evaluations remain robust and relevant to the reality on the ground.

### **Evaluation Methods**

The evaluation design involved a randomized phase-in approach. The activity implementers recruited 1,200 FBOs across the three zones, and the evaluator randomly assigned them to the treatment or control group. After one crop cycle—an exposure period of about 12 months—the evaluator compared outcomes between the two groups and the control group became eligible to receive treatment. The randomized treatment assignment was conducted in two batches—batch 1 in 2008 and batch 2 in 2009—to accommodate the pace of FBO recruitment as part of implementation.

Data was collected using a large-scale household survey at baseline (2008 for batch 1 and 2009 for batch 2) and endline (2009 for batch 1 and 2010 for batch 2) from five farmers per FBO. In total, approximately 6,000 farmers were interviewed.

